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PROGRESS REPORT

No. 2

OCTOBER, 1970

MUNICIPAL RESEARCH BRANCH

DEPARTMENT OF MUNICIPAL AFFAIRS

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### BASIC DOCUMENTS

The following code refers to the "Documents" sections listed, both below, and under each Review Area.

- (1) For Reference copies see Ontario Department of Municipal Affairs Library, 4th Floor, 801 Bay Street, Toronto, Ontario.
  - Copies available at the price indicated from the Ontario Government Book Store, 880 Bay Street, TORONTO 181, Ontario. Cheques and Money Orders should be made payable to the Treasurer of Ontario.
    - (3) Single copies available from the Municipal Research Branch of the Ontario Department of Municipal Affairs 12th floor, 801 Bay Street, Toronto, Ontario.

### Documents of General Interest

- (1) (2) Report of the Ontario Committee on Taxation (3 vols) \$15.00
- (1) (2) (3) Design for Development Phase Two
- (1) "Background to the Development of Regional Government in Ontario" (A paper delivered to the Conference on Regional Government, University of Windsor, February 14, 1970, by S. J. Clasky, Director of Municipal Research Branch.
- (1) Government Reform in Ontario (A Report of the Ontario Economic Council) \$2.00
- (1) "The Reform of Taxation and Government Structure in Ontario" (Budget Paper B), 1969 Ontario Budget.

# Addresses by the Minister of Municipal Affairs

- (1) "Municipalities: Where The Action Is" (March 21, 1969)
- (1) "Statement On The Introduction of The Regional Municipal Grants Act, 1970", (April 20, 1970)
- (1) "Reform of Municipal Finance" (April 23, 1970)
- (1) "Local Government Reform: Why We Need It, What It Means, And Our Progress so Far" (Sept 10, 1970).

# METROPOLITAN TORONTO AREA

### Review Section

January 20, 1953.

Report by L. R. Cumming, Chairman, Ontario Municipal Board, Decisions and Recommendations of the Board Dated January 20, 1953 (Cumming Report)

### Action

January 1, 1954.

The Municipality of Metropolitan Toronto Act came into effect (13 area municipalities)

### Review

June 20, 1963.

June 10, 1965.

Dr. H. Carl Goldenberg appointed commissioner.

Report of the Royal Commission on Metropolitan Toronto.

# Action

January 10, 1966.

Statement by the Prime Minister of Ontario Re: Report of the Royal Commission on Metropolitan Toronto. Announced Government intentions to amend The Municipality of Metropolitan Toronto Act.

May 18, 1966.

Bill 81, An Act to Amend the Municipality of Metropolitan Toronto Act, passed in Legislature.

January 1, 1967.

Revised system of government came into effect. (6 area municipalities)

# Metropolitan Toronto Area cont'd

# 1969 Statistics

Assessed population of area		 	1,93	16,099
Total equalized taxable assessment.		 \$22,6	54,69	1,668
Number of local municipalities	-	 		. 6
Area		 240	sq.	miles

- (1) Cumming Report (1953)

  (1) (2) Report of the Royal Commission on Metropolitan Toronto (1965), \$3.00.

  (1) Statement of The Prime Minister of Ontario Re; Report of the Royal Commission on Metropolitan Toronto (January 10, 1966)
- (1) (2) The Municipality of Metropolitan Toronto Act. \$2.00

### OTTAWA AREA

### Local Government Review Section

December, 1963.

The Minister (J. W. Spooner) requested Dr. L. R. Cumming to convene a meeting of the heads of the municipalities in the area to consider a proposed regional study.

May 26, 1964.

Minister announced review, and appointed Special Commissioner Mr. Murray V. Jones.

Review Area: All municipalities in the County of Carleton, including the cities of Eastview and Ottawa. The Township of Cumberland in the United Counties of Prescott and Russel was added later. There were 16 municipalities in the review area.

February, 1965.

Data Book prepared and distributed.

June, 1965.

Final Report completed and distributed.

# Regional Government Section

February 1, 1967.

Alternative scheme proposed by Minister.

February 15, 1967.

Established inter-municipal co-ordinating committee of eight people to hold a series of meetings, in Ottawa, to consider in detail the alternative proposals of the Minister.

February 2, 1968.

Minister announced to the municipalities that legislation for a regional government would be introduced.

May 1, 1968.

Legislation introduced in the legislature.

June 5, 1	.968.	Bill 112, An Act to Establish the Regional Municipality of Ottawa-Carleton passed in legislature.			
June 15,	1968.	Regional Municipality incorporated.			
July 3, 1	.968.	Inaugural meeting, Denis M. Coolican appointed first Chairman of the Regional Municipality of Ottawa-Carleton.			
January 1	., 1969.	Regional Municipality became fully operational.			
1969 Statisti	cs	elenton in the section			
Assessed Total equ Number of Area . Basic Documen	local municipalities .	445,845 nt · · · \$3,431,523,996 16 			
(1)		dings, Ottawa, Eastview, ernment Review (February, 1965)			
(1)	Final Report and Recommendations, Ottawa, Eastview, and Carleton County Local Government Review.  (June, 1965).				
(1)	Investigation of Finandand First Year's Opera	cial Impact of Introduction tion. (1970)			
(1)	An Act to Establish The Regional Municipality of Ottawa-Carleton.				
(1)	Minister's Address - "County Local Government	Ottawa, Eastview and Carleton t Review" (February 1, 1967).			
(1)		Ottawa, Eastview and Carleton t Review". (February 2, 1968)			

### NIAGARA AREA

### Local Government Review Section

October, 1964.

Preliminary Report, Local
Government Units of Lincoln
and Welland Counties, prepared
by Dr. H. B. Mayo for the
Niagara Peninsula Municipal
Committee on Urban and Regional
Research and the Niagara Regional
Development Association in cooperation with the Canadian Council
on Urban and Regional Research.

June 9, 1965.

Minister announced review and appointed a two-man commission composed of Dr. H. B. Mayo, Chief Commissioner, and Mr. C. Frank Moore, Q.C., Assistant Commissioner, with Mr. F. H. Finnis, Director of Research, and Mr. Ron M. Farrow, Secretary and Research Assistant.

Review Area: All 26 municipalities in the Counties of Lincoln and Welland including the Cities of St. Catharines, Niagara Falls, Welland and Port Colborne.

December, 1965.

Data Book prepared and distributed.

August, 1966.

Final Report completed and distributed.

# Regional Government Section

January 23, 1969.

Proposal by Minister of Municipal Affairs.

February 24, 1969.

Niagara Inter-municipal Committee of 16 people - 8 from counties and 8 from cities held first meeting.

June 4, 1969.

Legislation introduced in the legislature.

	June 26,	1969.	Bill 174, An Act to Establish The Regional Municipality of Niagara passed in legislature.
	July 8, 1	969.	Inaugural meeting. John E. Campbell appointed first Chairman of the new Regional Municipality of Niagara.
	October 6	, 1969.	Municipal elections held for new regional government system.
	October 1	5, 1969.	Regional Municipality incorporated.
	January 1	, 1970.	Regional Government became fully operational.
1069	Statistics		
1909	Deacesce		
	Total equ Number of	alized taxable as local municipali	a (estimated)
Basic	Documents		
(1)		Niagara Region L (December, 1965)	ocal Government Review: Data Book.
(1)			ocal Government Review: Report n (August, 1966).
(1)	(3)		ss - "The Regional Municipality elland" (January 23, 1969)
(1)		An Act to Establ	ish the Regional Municipality of

### PEEL-HALTON AREA

### Local Government Review Section

July 20, 1965. Minister of Municipal Affairs appointed the Special Commissioner,

Thomas J. Plunkett. The Research Director employed by the Commissioner was Mr. Lionel D. Feldman.

Review Area: All ten local municipalities in County of Peel and seven in County of Halton, a total of 17 local

municipalities and two counties.

January, 1966. Data Book prepared and published.

September, 1966. Final Report completed and

distributed.

Late 1966-Early 1967 Briefs on Report of Commissioner received by the Minister.

# Regional Government Section

January 22, 1969. Tentative alternative proposals

made by Minister of Municipal Affairs.

February-March 1969. Briefs received by Department of

Municipal Affairs.

March 21, 1969. First meeting of Inter-Municipal

Committee.

September 11, 1969. Inter-Municipal Committee meeting

Preliminary financial study report.

March 16, 1970. Minister's statement postponing legislative action on Regional

Government in the area.

# 1969 Statistics

Assessed population	on of area	 	402,026
Total equalized tax	xable assessement .	 . \$4	4,555,066,243
	unicipalities		
Area		 8	340 sq. miles

(1)	Peel-Halton			

- (1) (2) Peel-Halton Local Government Review; Report. (September, 1966) \$2.00
- (1) (3) Minister's Address "A Tentative Proposal for Regional Government In Peel-Halton" (January 22,1969).
- (1) (3) Minister's Address "The Tentative Proposal for Regional Government In Peel-Halton" (March 16, 1970).

# THUNDER BAY (LAKEHEAD AREA)

### Local Government Review Section

September 28, 1965.

Minister announced review and appointed the Special Commissioner, Eric Hardy; Mr. D. M. Paterson later appointed as Research Director.

Review Area: Cities of Port Arthur and Fort William and organized Townships of Neebing, Paipoonge and Shuniah with adjacent unorganized territory.

March 18, 1966.

Statement of alternatives produced and distributed.

April 30, 1966.

Research Report Information on the Lakehead produced and distributed.

March, 1968.

Public hearings completed.

March 11, 1968.

Final Report completed and distributed.

#### Action

January 27, 1969.

Proposal for amalgamtion of Lakehead municipalities made by Minister. Amalgamation was considered essential to any form of regional government that might be developed in the future.

April 3, 1969.

Legislation introduced in the legislature.

May 7, 1969.

Bill 118, An Act to Incorporate the City of the Lakehead, passed in legislature.

June 23, 1969.

New name of city chosen by electorate -- The Corporation of the City of Thunder Bay.

January 1, 1970.

New City government began operation.

# 1969 Statistics

(1)

	Total of Cit	equa ty of	lized taxable assessment Thunder Bay
Basi	c Docum	nents	
(1)			Lakehead Local Government Review: Alternatives for Local Government in the Lakehead. (March 18, 1966)
(1)			Lakehead Local Government Review: Information on the Lakehead (April 30, 1966)
(1)	(2)		Lakehead Local Government Review: Report and Recommendations (March 11, 1968), \$2.00
(1)		(3)	Minister's Address - "Amalgamation of the Lakehead" (January 27, 1969).

(3) An Act to Incorporate the City of the Lakehead.

# BRANT AREA

### Local Government Review Section

April 1, 1966.

Commenced review at request of Warden of County of Brant and Mayor of City of Brantford, with staff of Department of Municipal Affairs undertaking to produce data book.

No commissioner appointed in accordance with request of City and County, but local committee representing both has undertaken to draft a scheme which will be presented to the Minister and the municipalities and may be the subject of subsequent public hearings.

Review Area: All six local municipalities in the County of Brant and the City of Brantford.

May , 1967.

Data Book , completed and distributed.

#### 1969 Statistics

Assessed population	of area	 89,402
Total equalized tax	able assessment.	 \$656,316,023
Number of local mun	icipalities	 7
Area		 .347 sq. miles

### Basic Documents

(1) Brant Area Local Government Review: Data Book (May, 1967).

### WATERLOO AREA

### Local

. Government Review Secti	on
November 3, 1966.	Minister of Municipal Affairs announced review and appointed Resident Research Director, Mr. Ron M. Farrow.
	Review Area: 15 local municipalities including the cities of Galt, Kitchener, and Waterloo and the municipalities within Waterloo County.
May 4, 1967.	Dr. Stewart Fyfe appointed the special commissioner.
July, 1967.	Data Book produced and distributed
Between October 1967 & early 1968	Local municipalities and others presented briefs and submissions.
Between January and June 1968.	Commissioner held 25 days of Public Hearings.
March 10, 1970.	Final Report completed and distributed.
March 10, 1970, to present	Briefs received by Ontario Department of Municipal Affairs on the Commissioner's Report.
Chabiatian	

#### 1969 Statistics

Assessed population of area	4 0	238,115
Total equalized taxable assessment		
Number of local municipalities		15
Area		506 sq. miles

# Basic Documents

(1)		Waterloo Area Local Government Review: Data Book (July, 1967)
(1)	(2)	Waterloo Area Local Government Review: Report (February, 1970)
(1)	(3)	Summary of Report of Waterloo Area Local Govern- ment Review
(1)	(3)	Minister's Address - "The Report of the Commissioned Waterloo Area Local Government Review" (March 10, 1970)

(1) Minister's Address - "Local Government Reform In The Waterloo Area" (July 9, 1970)

### MUSKOKA DISTRICT AREA

### Local Government Review Section

May 10, 1967. Announced review and appointed Mr. D. M. Paterson as Research

Director.

April, 1968. Mr. D. M. Paterson appointed

Commissioner,

August, 1968. Review Area: All territory

in District of Muskoka.

August, 1968. Research report produced and

distributed.

October, 1968. Preliminary recommendations

produced and distributed.

January, 1969. Public hearings completed.

July, 1969. Final Report completed and

distributed.

# Regional Government Section

March 9, 1970. Minister made proposal for new district municipal structure.

May 7, 1970. Legislation introduced.

June 25, 1970. Legislation passed in legislature.

July 20, 1970. Mr. M. A. Tibbett appointed first Chairman of the District Municipality

of Muskoka.

October 5, 1970. Municipal elections held for new

district government.

October 19, 1970. District Municipality incorporated.

January 1, 1971. New District municipality becomes fully operational.

# 1969 Statistics

Assessed population of area	26.469
Population (including seasonal)	
Total equalized taxable assessment	
Number of local municipalities	
Area	1,688 sq. miles

- (1) Muskoka District Local Government Review:

  Preliminary Statement of Alternatives
  (November 22, 1967)
- Muskoka District Local Government Review:
  Research Report (August, 1968)
- (1) Muskoka District Local Government Review:

  Preliminary Recommendations (October, 1968)
- (1) (2) Muskoka District Local Government Review:
  Final Report and Recommendations (June, 1969),
  \$2.00
- (1) Summary of Muskoka District Local Government Review.
- (1) Minister's Address "The District Municipality of Muskoka". (March 9, 1970).
- (1) An Act to Establish the District Municipality of of Muskoka.

### HAMILTON-BURLINGTON-WENTWORTH AREA

### Local Government Review Section

August 29, 1967. Announced review and appointed a

special commission headed by D. M. Steele, Q.C., Chief

Commissioner.

Review Area: All 10 local municipalities in County of Went-worth including the City of Hamilton and in addition, the Town of Burling-

ton, in the County of Halton.

June, 1968. Data Book produced and

distributed.

March, 1969. Public hearings held.

November, 1969. Final report completed and

distributed.

November, 1969 to Briefs on final report submitted March, 1970. to Minister.

#### 1969 Statistics

- (1) Hamilton-Burlington-Wentworth Local Government Review:
  Data Book (June, 1968)
- (1) (2) Hamilton-Burlington-Wentworth Local Government Review:

  Report and Recommendations (November, 1969), \$2.00
- (1) Hamilton-Burlington-Wentworth Local Government Review:
  Summary of Report and Recommendations.
- (1) Minister's Address "A Tentative Proposal for Regional Government In Hamilton-Burlington-Wentworth." (November 24, 1969).

### YORK COUNTY AREA

### Review Section

No Local Government Review Commission appointed.

# Regional Government Section

March,	1968.	York	Cour	nty	made	subn	niss	ion	to	the
		Prov.	incia	al T	reast	rer	on	reco	omme	enda-
		tions	s of	The	onta	ario	Con	mitt	tee	on

Taxation and requested a unit of regional government for existing

county area.

December, 1968. York County made proposal for the

administrative organization of a

regional government.

April 1, 1969. Proposals for regional government

in York County presented by Minister.

July 3, 1969. First meeting of the York County Inter-

Municipal Committee to consider regional government proposals.

July, 1969. Department of Municipal Affairs,

Municipal Research Branch meetings

with each municipality in York County.

July 30, 1969. Meeting of York County Inter-Municipal Committee and representatives from

Ontario County re regional government.

August 22, 1969. Meeting of part of York County Inter-

Municipal Committee and representatives

from Simcoe County.

November, 1969. Minister held several meetings with

local municipal councils.

May 6, 1970. Minister announced plans for the

new Regional Government.

June 3, 1970. Legislation introduced.

June 26, 1970. Legislation passed in legislature.

July 16, 1970. Mr. G. Wright appointed first

Chairman of the Regional Municipality

of York.

October 5, 1970. Municipal elections held for new region.

October 13, 1970. Regional Municipality incorporated.

October 14, 1970. Inaugural meeting.

New Regional Municipality becomes fully operational.

### 1969 Statistics

Assessed population of area	149,980
Total equalized taxable assessment	\$1,798,785,280
Number of local municipalities .	9
Area	645 sq. miles

- (1) Submission of the County of York to Minister of Municipal Affairs on Regional Government (December 27, 1968).
- (1) Minister's Address "To The County of York on Regional Government" (April 1, 1969).
- (1) (3) Minister's Address "The Regional Municipality of York" (May 6, 1970).
- (1) An Act to Establish the Regional Municipality of York.

### NORTHERN ONTARIO

# Review Section

September, 1968.

Prime Minister established an Inter-Departmental Committee on Government At the District Level in Northern Ontario.

July 31, 1969. Report completed and presented to provincial cabinet.

October 28, 1969. Report tabled in the Ontario Legislature by the Honourable

John P. Robarts, Prime Minister.

November 1969 to present Briefs and letters received regarding the Report.

- (1) (2) Report and Recommendations of The Inter-Departmental Committee on Government At The District Level in Northern Ontario. (July, 1969), \$2.00
- (1) "Statement by the Honourable John P. Robarts,
  Prime Minister of Ontario Tabling Report of The
  Inter-Departmental Committee on Government at the
  District Level in Northern Ontario in the Legislature"
  (October 28, 1969).

#### SUDBURY AREA

### Local Government Review Section

December 2, 1968.

Minister of Municipal Affairs announced review and appointed Mr. J. A. Kennedy as Commissioner.

Review Area: Defined in terms
of reference as 20 municipalities
including City of Sudbury and
Towns of Capreol, Chelmsford,
Coniston, Copper Cliff, Levack,
and Lively, in southern portion
of District of Sudbury and 62
geographic townships.
(Note: Amalgamations previously
underway reduced the number of
municipalities in the Review Area
to 18 since the review was announced).

May 26, 1969 & September 3, 1969.

Hearings held.

June 15, 1970.

Report completed and distributed.

June, 1970 to September 1970. Briefs on the Report of the Commissioner received by the Minister.

#### Statistics

	7 m 1				
(1) (2)	(3)	Sudbury 2	Area St	tudy (Ma	y, 1970)

- (1) Summary of Sudbury Area Study (July, 1970)
- (1) Minister's Address "The Report of The Commission: Sudbury Area Study". (June 15, 1970)

### NORFOLK-HALDIMAND AREA

### Review Section

March 17, 1969.

Announcement by Minister of
Municipal Affairs of a study
to prepare guidelines for
development of area and consider
local government re-organization.
Mr. Nigel Richardson appointed
as Director of the HaldimandNorfolk Study.

May 7, 1969.

The Minister of Municipal Affairs and Mr. James Allan, M.P.P., as well as the Wardens of Haldimand and Norfolk County met and agreed on the establishment of a joint study committee to represent the area in matters relating to the Haldimand-Norfolk Study and to consider development, planning and the future government of the area.

May 27, 1969.

First meeting of the Haldimand-Norfolk Joint Study Committee was held.

June 26, 1969.

Second meeting of study committee held. The establishment of six sub-committee was ratified by the executive committee.

July, 1969.

Mr. Eric Grove appointed as assistant study director.

March 17, 1970.

Release of summary of information and statistical forcasts, <u>Towards</u>
A Land use Plan for Haldimand-Norfolk.

August 20, 1970.

Report of the environmental study released to Local Councils.

October-November 1970.

Public Meetings held regarding the recommendations of the Haldimand-Norfolk Joint Study Committee.

### 1969 Statistics

Assessed	pop	ulat	tion	of	are	a	· e	4. 4.	4	* * *	83	3,124
Total eg	uali	zed	taxa	ble	as	sess	men	t.	9. 76	\$766	,418	3,344
Number o	f lo	cal	muni	cip	ali	tìes			4 4	4 4		. 28
Area .				4. 0					1	,122	sq.	miles

## Basic Documents

- (1) Minister's Address "Planning and Development Norfolk-Haldimand Counties".

  (1) Towards a land use plan for Haldimand-Norfolk.
- (1) Towards a land use plan for Haldimand-Norfolk. (March, 1970).
- (1) <u>A Strategy for Southwestern Ontario Development</u> (March, 1970).
- (1) Newsletters of the Haldimand-Norfolk Study.

# Additional Information available from:

Mr. Nigel Richardson, Director, Haldimand-Norfolk Study, 4th floor, 801 Bay St., TORONTO, Ontario.

### OSHAWA AREA

### Local Government Review Section

Oshawa Area Planning and Development Study (OAPADS)

This study is the first attempt to unite the activities of a consortium of consultants studying land use, economic base, transportation, public services, financial capability and local government structure. The Province of Ontario will pay 3/4 of the approved cost of the study.

The consortium is supervised by a study operations committee composed of provincial and local technical personnel. This committee, in turn, is responsible to the executive committee which is composed of local politicians and senior civil servants from the province. The executive committee is chaired by Mayor Desmond Newman of Whitby.

The regional government study is being conducted by Mr. Don Paterson who will study the local government structure, conduct hearings, receive briefs, develop a proposal and present it to the Minister of Municipal Affairs.

March 27, 1969.

Mr. Des Newman, Mayor of Whitby wrote to the Department of Municipal Affairs outlining the scope and purpose of a proposed planning and development study in the Oshawa area - Oshawa Area Planning and Development Study.

June 17, 1970.

Statement by the Provincial Treasurer and Minister of Economics, the Minister of Highways, and the Minister of Municipal Affairs endorsing proposed approach to study. Certain safeguards are included to make the study compatable with provincial policies.

September 15, 1969.

Study officially started.

January, 1970. Distribution of Report No. 1 on regional government alternatives. May, 1970. Distribution of Report No. 2 on regional government alternatives. August, 1970. Distribution of Report No. 3 on regional government alternatives. October-November 1970. Briefs received and Hearings held regarding regional government alternatives. January, 1971. Final Report on regional government expected. 1969 Statistics . Basic OPADS Study Area Area . . . . . . . . . . . . . . . . . . 449 sq. miles Basic Documents Discussion Papers: A Preliminary Statement on Development and Regional Government Alternatives (December, 1969) Report #1 (1)(1)Appendix A Discussion of Development and Regional Government Alternatives. (May, 1970) (1)Report # 2 Volume I (1)Report # 2 Volume II Preliminary Evaluation of Development and Regional Government Alternatives (August, 1970) (1)Discussion Paper # 3 Volume I Discussion Paper # 3 Volume II (1)Oshawa Area Planning and Development Study Information Bulletins (1)Additional Information available from: Mr. R. E. Sims, Executive Administrator, Oshawa Area Planning and Development Study, 605 Rossland Road East,

WHITBY, Ontario.

# Studies Initiated And Conducted Under Local Auspices

The momentum of the regional studies in Ontario has had important effects. A number of local government studies have recently been initiated locally without any active involvement by the Department of Municipal Affairs, This is further evidence of the increasing interest in local government reorganization being shown by municipal governments. A study has been initiated in the Wellington County and City of Guelph area. Moreover, Oxford County along with Woodstock and Ingersoll are also starting a study. In addition, a study is also underway in the Northumberland-Durham area.

# Improved Financial Assistance

The Regional Municipal Grants Act of 1970, replaces the Municipal Unconditional Grants Act in areas with Regional Government and provides additional financial assistance for these areas. The Department has estimated, for example, that the Regional Municipality of Niagara would receive over \$1,300,000 in additional funds under this new arrangement. In addition to statutory per capita grants, The Regional Municipal Grants Act, 1970, provides a payment based on the density of households in each area municipality. This density factor is determined by dividing the total number of residential properties by the number of acres in each area municipality. The lower the density factor the higher the grant. In addition, if a regional municipality has established a regional police force an additional grant of \$1.50 per capita is provided.

The municipalities designated to receive aid are those which have taken on a number of major responsibilities for the extension of services which are possible in larger units of municipal government. This is the justification for the added Provincial assistance.





